

EDITED BY
Alejandro R. Jadad
Andrés Cabrera
Renée F. Lyons
Francisco Martos
Richard Smith



**When people live with
multiple chronic diseases:**
a collaborative approach to an
emerging global challenge



Escuela Andaluza de Salud Pública
CONSEJERÍA DE SALUD

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Editors

Alejandro R. Jadad

Chief Innovator and Founder, Centre for Global eHealth Innovation
Canada Research Chair in eHealth Innovation
Rose Family Chair in Supportive Care
Professor, Departments of Anesthesia; and Health Policy, Management and Evaluation; and Dalla Lana School of Public Health
University Health Network and University of Toronto
Canada

Andrés Cabrera León

Professor, Statistics and Epidemiology
Andalusian School of Public Health
Spain

Renée F. Lyons

Bridgepoint Chair in Complex Chronic Disease Research TD Financial Group Scientific Director, Bridgepoint Collaboratory for Research and Innovation
Professor (status), Dalla Lana School of Public Health
University of Toronto and Bridgepoint Health
Canada

Francisco Martos Pérez

Medical Processes Director
Benalmádena High Resolution Hospital,
Public Enterprise Costa del Sol Hospital
Spain

Richard Smith

Director, Ovations Chronic Disease Initiative
United Kingdom

Technical support team

Juan Antonio Castillo Guijarro

Administrative assistant
Andalusian School of Public Health, Spain

Antonio Contreras Sánchez

Computing manager
Andalusian School of Public Health, Spain

Diana Gosálvez Prados

Knowledge manager
Andalusian School of Public Health, Spain

Begoña Isac Martínez

Community manager
Andalusian School of Public Health, Spain

Alejandro López Ruiz

Professor, Information and Technology
Andalusian School of Public Health, Spain

Contributors

Christina Almonte

American Society of Complex Therapeutics
United States of America

Manuel Armayones

Open University of Catalonia, Spain

Alirio Arreaza*

American Society of Complex Therapeutics
United States of America

Peter Bailey*

Cambridgeshire Primary Care Trust
United Kingdom

Mario Barbagallo

University of Palermo, Italy

Jackie Bender

University of Toronto, Canada

Rafael Bengoa*

Consumers and Health Department of the Basque
Government, Spain

Máximo Bernabeu Wittel*

University Hospital Virgen del Rocío, Spain

Bob Bernstein

Bridgepoint Health, Canada

Andrés Cabrera León*

Andalusian School of Public Health, Spain

Antonio Contreras Sánchez

Andalusian School of Public Health, Spain

Alejandro Cravioto*

International Centre for Diarrhoeal Disease
Research, Bangladesh

Simon Chapman

University of Sydney, Australia

José María de la Higuera González*

University Hospital Virgen del Rocío, Spain

Katia De Pinho Campos

University of Toronto, Canada

Ligia Dominguez

University of Palermo, Italy

Murray Enkin

McMaster University and University of Toronto
Canada

Jaime Espín Balbino

Andalusian School of Public Health, Spain

Josephine Fagan

Rowlands Gill Medical Centre, United Kingdom

John Gillies

Institute of Rural Health, United Kingdom

Esther Gil-Zorzo

Ministry of Health and Social Policy, Spain

Diana Gosálvez Prados

Andalusian School of Public Health, Spain

María Carmen Griñán Martínez

Open University of Catalonia, Spain

Juan Antonio Guerra de Hoyos

Andalusian Health Service, Andalusian
Government, Spain

Rajeev Gupta

Fortis Escorts Hospital, India

Narcis Gusi Fuertes

University of Extremadura, Spain

Antonia Herráiz Mallebrera

Blog «Salud@Información», Spain

Emilio Herrera Molina*

ES-Health & Wellness Telecom, Spain

Begoña Isac Martínez

Andalusian School of Public Health, Spain

Alejandro R. Jadad*

University Health Network and University of Toronto,
Canada

Jennifer Jones

University Health Network and University
of Toronto, Canada

Sara Kreindler

University of Manitoba, Canada

Kerry Kuluski

Canadian Research Network for Care in the
Community, Canada

Angel Lee Onn Kei*

Tan Tock Seng Hospital, Singapore

Yan Lijing

Norhtwestern University
United States of America

Alejandro López Ruiz

Andalusian School of Public Health, Spain

Julio Lorca Gómez*

Institute of Innovation for Human Wellbeing, Spain

Kate R Lorig*

Stanford University School of Medicine
United States of America

Renée F. Lyons

University of Toronto and Bridgepoint Health,
Canada

Beatriz Marcet Champaigne

InterAmerican Heart Foundation
United States of America

Francisco Martos Pérez*

Costa del Sol Hospital, Spain

Patrick McGowan*

University of Victoria, Canada

J. Jaime Miranda

Cayetano Heredia Peruvian University, Peru

Scott A. Murray

University of Edinburgh, United Kingdom

Maria Nabal

University Hospital Arnau de Vilanova, Spain

Tracy Novak

Johns Hopkins Bloomberg School of Public Health
United States of America

Roberto Nuño Solinis*

Basque Institute for Health Innovation (O+Berri)
Spain

Manuel Ollero Baturone*

University Hospital Virgen del Rocío, Spain

M^a Ángeles Ortiz*

Clinical Management Unit in primary care of
Camas, Spain

Rafael Pinilla Palleja

Best Quality of Life, Spain

Cristina Rabadán-Diehl*

National Heart, Lung, and Blood Institute
United States of America

Manuel Rincón Gómez*

University Hospital Virgen del Rocío, Spain

Contributors (continued)

Adolfo Rubinstein

Institute of Clinical Effectiveness, Argentina

Manuel Serrano

Global Alliance for Self Management Support, Spain

Mary Ann Sevick

University of Pittsburgh
United States of America

Richard Smith*

Ovations Chronic Disease Initiative, United Kingdom

Carmen Tamayo*

American Society of Complex Therapeutics
United States of America

Pritpal Tamber

Map of Medicine, United Kingdom

Ross Upshur

University of Toronto and Sunnybrook Health
Sciences Centre, Canada

Abraham Wall-Medrano*

Autonomous University of Ciudad Juárez, Mexico

Ong Yew Jin

National Health Group, Singapore

Acknowledgements

Isabel Alamar Torró

Casa Escritura, Spain

Carlos Álvarez-Dardet

University of Alicante, Spain

Joseph Ana

Health Science, Nigeria

Robert Anderson

Global Alliance for Self Management Support
United States of America

Juan Carlos Arbonies Ortiz

Basque Health Service, Spain

Neil Arnott

National Health Service, United Kingdom

Julie Barlow

Global Alliance for Self Management Support
United Kingdom

Gerald Bloomfield

Duke University School of Medicine
United States of America

Ángela Cejudo

Bellavista-Los Bermejales Primary Care Center
Spain

Ana Clavería

Galician Health Service, Spain

Jane Cooper

Global Alliance for Self Management Support
United Kingdom

Francisca Domínguez Guerrero

Hospital of Jerez, Spain

*Main contributor

Giulia Fernández Avagliano

Andalusian School of Public Health, Spain

Isabel Fernández Ruiz

Andalusian School of Public Health, Spain

Hermes Florez

Global Alliance for Self Management Support
United States of America

Martha Lucia Garcia Garcia

Human resources manager, Canada

Marina Gómez- Arcas

Hospital of La Línea, Spain

Rodrigo Gutiérrez

Health Service of Castilla-La Mancha
Spain

Camila Higuera Callejón

Andalusian School of Public Health
Spain

Anne Kennedy

Global Alliance for Self Management Support
United Kingdom

Svjetlana Kovacevic

Administrative Coordinator, Canada

Doriane Miller

Global Alliance for Self Management Support
United States of America

José Miguel Morales Asencio

Universidad de Málaga, Spain

José Murcia Zaragoza

Global Alliance for Self Management Support, Spain

Jacqueline Ponzo

Center of Excellence for Cardiovascular Health in
South America, Uruguay

Barbara Paterson

University of New Brunswick, Canada

Encarnación Peinado Álvarez

Health Ministry. Andalusian Government, Spain

Juan José Pérez Lázaro

Andalusian School of Public Health, Spain

Jim Philips

Global Alliance for Self Management Support
United Kingdom

José Luis Rocha

Health Ministry. Andalusian Government, Spain

Anne Rogers

Global Alliance for Self Management Support
United Kingdom

Judith Schaeffer

Global Alliance for Self Management Support
United States of America

Carmen F. Sigler

Transversal Arte y Estrategia, Spain

Warren Todd

Global Alliance for Self Management Support
United States of America

Andy Turner

Global Alliance for Self Management Support
United Kingdom

Sheila Wylie

English language consultant
Spain

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Contents

Foreword	15
Chapter 1 Why Multiple Chronic Diseases? Why now? What is going on around the world?	19
Chapter 2 The language of polypathology	39
Chapter 3 Prevention and health promotion	59
Chapter 4 Management models	89
Chapter 5 Patient education and self-management support	117
Chapter 6 Primary care, institutional services and integrated management processes	143
Chapter 7 Supportive and palliative care	163
Chapter 8 Integrative medicine	191
Chapter 9 Socioeconomic implications	213
Chapter 10 The promise of genomics, robotics, informatics and nanotechnologies	229
Chapter 11 Dealing with the challenges of polypathology, together: What's next?	243
Abbreviations	250
Figures and Tables	251
Index	252





Management models

This chapter is continuously evolving at www.opimec.org

Vignette: How it could be

The case management nurse at the health centre contacted the hospital doctor to update him on the evolution of an elderly patient, Mr. Smith. He had been discharged a week earlier, having been admitted to hospital as a result of an acute episode of his chronic cardiac failure, complicating his diabetes, hypertension and chronic renal failure. He was one of 3 patients with the same diagnosis being handled simultaneously by the nurse. Contact with the hospital doctor was essential for the medication adjustment her patients required to avoid further hospital admissions. There was no suitable clinical practice guideline for them, each suffering from multiple illnesses and having multiple needs. Since the heart failure management program for patients with multiple readmissions was started, the annual readmission rate had been brought down by 40% per year, with both patients and their families registering high levels of satisfaction. The case management nurse had played a key role in the program, from initial education of the patient in self-management to checking that treatment was being followed and handling home-help support in those cases where this was necessary. The whole system operated as a well orchestrated unit, thanks to an advanced information and communication infrastructure that not only enabled seamless interactions between the hospital and ambulatory care, but also took into account the preferences and values of carers and relatives in the community. This had thus released resources at the hospital, allowing greater capacity to deal with the new pandemic flu outbreak.

The education program for patients with low-risk heart failure had been equally successful. These patients, who did not generally suffer any major disability, met in the health centre on a periodic basis for preventive education on vascular risk factors and lifestyles. Nicotine addiction workshops had also been organized. In accordance with their specific profile, each patient had a series of individual sessions, while patients with shared problems were encouraged to form into groups. One group of

patients with heart failure had, with the support of the local authority, managed to secure a space at the municipal sports hall for cardiac rehabilitation, supervised by doctors who were provided with information about each patient involved in the program.

Summary

The response to the needs of people living with multiple chronic illnesses represents one of the main challenges for health care systems in the 21st century.

Progress in this area demands a transformation of current conceptual frameworks to place individuals, their environment and their health-related needs at the core of the health system, rather than the illness or the needs of managers, clinicians or policy makers.

This chapter discusses the most prominent models to improve the health of those living with two or more chronic conditions. The adoption of such models, however, requires local adaptation, leadership and change management strategies to overcome the many existing obstacles that exist in most health systems.

Models for the management of people living with chronic diseases are in their relative infancy. Wagner's *Chronic Care Model* (CCM), the first broadly disseminated system and the basis for subsequent approaches, has been in place for scarcely 20 years. Newer models, such as the *Expanded Chronic Care Model* employed and proposed by the government of British Columbia in Canada, and the World Health Organization (WHO)'s *Innovative Care for Chronic Conditions Framework* are in general variants on that original model, emphasizing the importance of community engagement, prevention and health promotion activities, and the need to optimize the use of resources and the formulation of health policies.

The creation of valid models for patients living with multiple chronic conditions (complex cases), who consume a disproportionately high volume of resources, remains an unmet challenge, as the focus of all existing models and most of the solid evidence and experience available relate to specific individual conditions. This is compounded by the lack of clinical practice guidelines and the limited applicability of standards for individual illnesses to cases in which multiple conditions co-exist.

There are other approaches that could be used to improve the management of people living with multiple chronic diseases. Kaiser Permanente's pyramid-based stratification

model could facilitate triage of patients to three levels of intervention according to the level of complexity. Patients at the top of the pyramid represent only 3-5% of cases, but are the most complex and consume the highest share of resources. Therefore, these patients are assigned to comprehensive care plans designed to reduce unnecessary use of specialist resources and, particularly, to avoid hospital admissions. This has inspired successful additional approaches such as the Guided Care Model, where trained nursing staff in coordination with a medical team take care of the assessment, planning, care and monitoring of complex chronic cases identified by means of predictive modeling.

Although considerable progress has been made in terms of management models over the last two decades, we still have much to learn as to their application to populations of individuals with multiple conditions, in particular in heterogeneous socioeconomic and ethno-cultural contexts, and their impact on health system resources.

Why is this topic important?

Improved knowledge of the life cycle of chronic diseases and of the interactions among multiple diseases, at least in theory, should lead to the development of effective management models. A model, however, is not a recipe book, but rather a multidimensional framework to guide initiatives designed to handle a complex problem.

It is hoped that models specifically designed to improve the management of multiple chronic diseases will help curb the exponential increase in costs associated with them by shifting emphasis away from acute care; by giving patients, caregivers and the community a leading role as agents of change; by diversifying functions for health professionals; by optimizing care processes and the use of new technologies; and by expanding the scope of services beyond the limits of the current health care system.

In both high- and low-income countries, models could help shift health systems from health services that are reactive, fragmented and focused on specialist care, towards more proactive, coordinated, community-based interventions.

Care models also promise to help improve the implementation and dissemination of effective interventions for chronic disease management (1, 2), overcoming many cultural, institutional, professional and sociopolitical barriers (3-5).

This chapter focuses on comprehensive «health management» models that could lead to an integrated response that matches the complexity of the challenges created by multiple chronic diseases (6, 7).

What do we know?

Generic chronic disease management models

The most prominent approach is the Chronic Care Model (CCM) developed by Ed Wagner and associates at the MacColl Institute for Healthcare Innovation in Seattle, USA (8, 9).

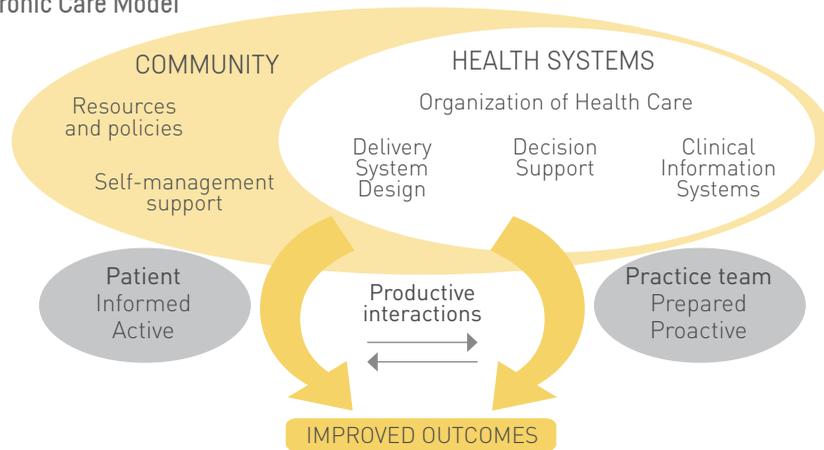
This model resulted from a number of efforts to improve the management of chronic conditions within integrated provider systems such as the Group Health Cooperative and Lovelace Health System in the USA. The development of this model was guided by systematic reviews of the literature and input from a national panel of experts, and emphasized the importance of rethinking and redesigning clinical practice at the community level.

The CCM acknowledges that chronic disease management results from the interactions of three overlapping areas: 1) the community as a whole, with its policies and multiple public and private resources; 2) the health system, with its provider organizations and insurance systems; and 3) clinical practice. Within this framework, the CCM identifies essential, interdependent elements (Figure 1) that must interact effectively and efficiently to achieve optimum care of patients with chronic disease (Figure 1). The ultimate purpose of the model is to position an active and informed patient at the centre of a system that includes a proactive team of professionals with the necessary skills and expertise. The result should be high-quality care, high levels of satisfaction and improved outcomes (10, 11).

Various models have used CCM as the basis for subsequent expansions or adaptations. A case in point is the Expanded Chronic Care Model (12) of the government of British Columbia in Canada (see Figure 2), which stresses the community context as well as the importance of prevention and health promotion.

Figure 1

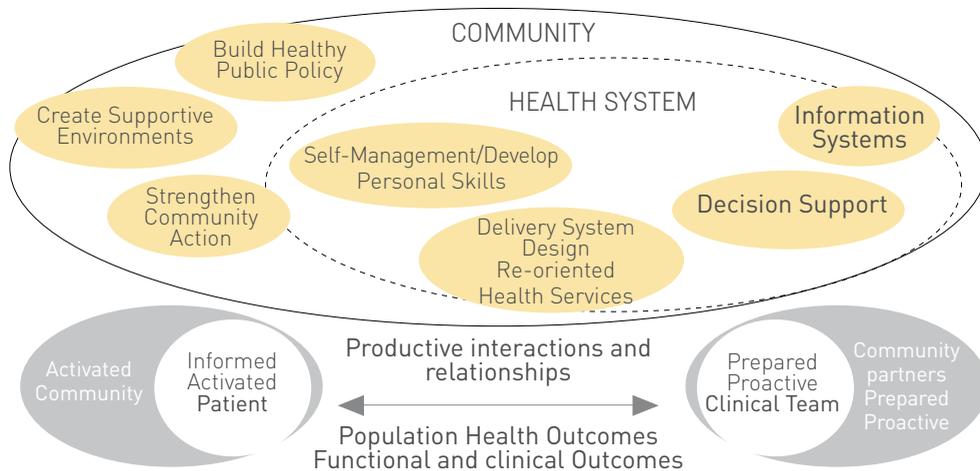
The Chronic Care Model



Source: Developed by The Mac Coll Institute for Healthcare Innovation, ACP-ASIM Journal and Books.

Figure 2

The Expanded Chronic Care Model



Source: Ministry of Health: Government of British Columbia. Expanded Chronic Care Model.

Another popular adaptation of the CCM is the WHO's Innovative Care for Chronic Conditions (ICCC) Framework (2, 13) model (Figure 3), which adds a health policy perspective. One of its key aspects is the emphasis it places on the need to optimize the use of available health resources within a particular geographical and population context. Such a focus is crucial in many mid- and low-income countries where multiple provider infrastructures coexist, with evident overlaps and sub-optimal use of services. Table 1 presents a summary of the key ideas underpinning this model.

Table 1

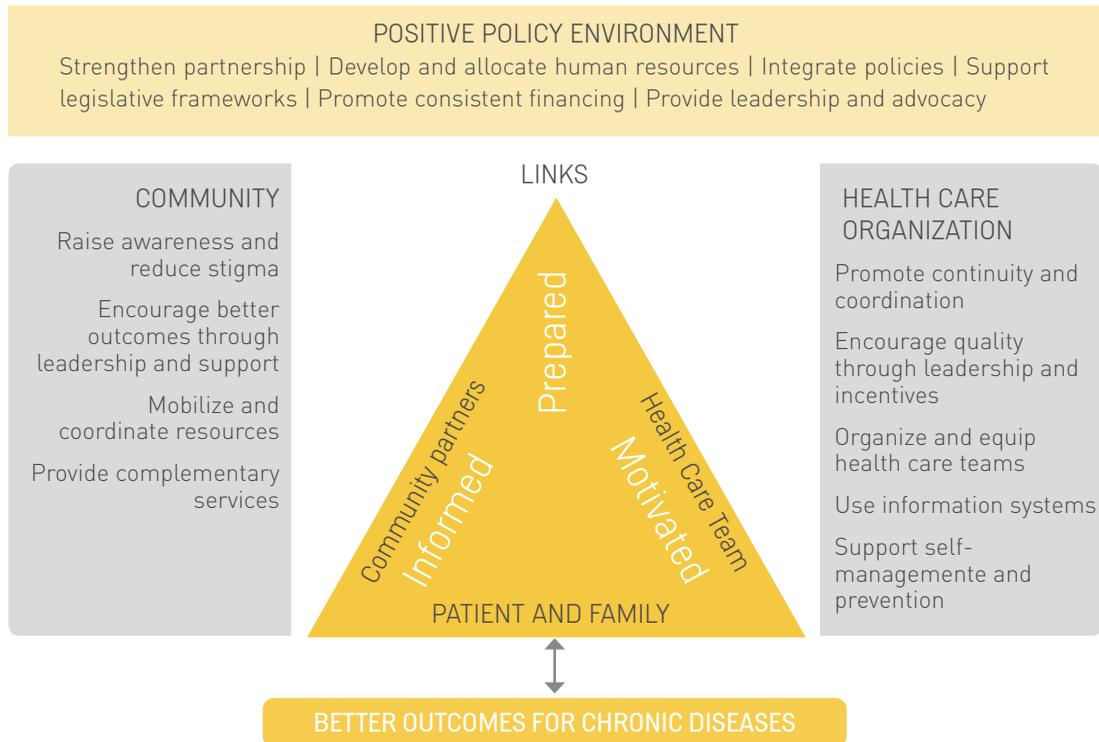
Key elements of the ICCC model

KEY ELEMENTS OF THE ICCC MODEL
Evidence-based decision-making
Population health focus
Focus on prevention
Emphasis on quality of care and systemic quality
Flexibility/adaptability
Integration as the hard and fractal core of the model



Figure 3

WHO, Innovative Care for Chronic Conditions Framework, 2002



Source: WHO. *Innovative Care for Chronic Conditions: Building Blocks for Action*. 2002.

The ICCC makes key complementary contributions to the CCM[14]:

- At the macro-level, it emphasizes the need for a positive political environment to support the reorientation of services towards the needs of people living with chronic conditions. Solid leadership, inter-sectoral action and partnerships, policy integration, financial sustainability, and the provision and development of qualified human resources represent key elements and constitute a dimension not explicitly dealt with in Wagner's original version of the CCM.

- At the meso-level, the emphasis remains on the role of community actors and the importance of service integration and coordination. Meanwhile, issues related to decision support are included under resource provision, to match needs in contexts where there is a lack of equipment and medication.
- At the micro-level, the dyad established within the CCM between healthcare professional and patient is extended to a triad that now involves the community. The term «activated» in reference to patients is replaced by «motivated and prepared».

There exists a broad consensus about the potential value of the ICCC in low-income countries (15), despite the fact that the evidence which supports model-driven transformational initiatives is very substantially drawn from experiences in high-income countries and from within the conceptual framework of the CCM. The following are a few highlights of such evidence:

- Studies supported through the Institute for Healthcare's Improving Chronic Illness Care program (16) illustrate that external guidance and the involvement of multi-disciplinary teams from a wide range of clinical contexts are essential for successful implementation of the model. Nonetheless, contextual factors may limit the success and sustainability of the changes, with the most successful experiences being provided by large, well-resourced teams. Further research is needed as to the critical factors for success and the cultural, organizational, professional and resource-based barriers which influence the practical implementation of the CCM (17, 18).
- The presence of one or more of the components of the CCM leads to improved clinical outcomes and to more effective care processes, with most evidence gathered during the management of diabetes, heart failure, asthma and depression (11). Extrapolating results from the application of the model to the management of diabetes at a population level, one might expect a reduction of mortality of more than 10% (19). All the components of the model, except for community support (for which there is a dearth of research), have been associated with clinical and process improvements. The two single most effective components seem to be the redesign of clinical practice and support for self-management (20, 21). Although it would be challenging to evaluate the entire CCM as an integrated, multi-component intervention, it has been shown that a greater alignment of primary care with CCM bears a positive relationship with improved process and clinical indicators (22, 23).

- Although the philosophy of an integrated, multi-faceted approach is integral to the CCM, it need not imply that every possible type of intervention is equally effective. It is still valuable to ask which components are necessary, sufficient, or most important to a multi-faceted strategy. This is a particularly important question for organizations that may be unable to implement all of the model's components simultaneously, and need guidance on which interventions to introduce first, next, or (perhaps) not at all. Some interventions, for example delivery system redesign, may have positive effects all by themselves, whereas others, for example clinical information systems, may be beneficial only when used to support and facilitate other interventions.
- The initial studies by Parchman et al. avoided differentiating between the effects of different components of the CCM, but two more recent studies by Parchman and Kaissi did differentiate among components. These studies found that different CCM components were correlated with different outcomes (HbA1C control and self-management behavior), and clinical information systems were inversely related to both of these desirable outcomes. Since these studies were cross-sectional, they do not lend themselves to firm conclusions, but they do point to the continuing relevance of research assessing the contributions of specific elements of the CCM (both separately and in various combinations) (24, 25).
- Although studies of the economic impact of the CCM are limited, cost savings and cost-effectiveness have been reported for diabetic patients (26-28).

CCM and complex chronic cases

Although the holistic and integrated focus of the CCM matches the reality of complex chronic diseases, there is very little evidence on its applicability and effectiveness in this area (6, 29).

This is compounded by the absence of clinical practice guidelines addressing multiple conditions or that are designed to enable primary care professionals to consider the individual circumstances and preferences of people who live with multiple chronic diseases (30).

In addition, there is a need for quality standards for services targeting patients with multiple chronic conditions, particularly in relation to the coordination of care, patient and carer education, empowerment in support of self-management and shared decisions, while taking into consideration individual preferences and circumstances.

At the root of the existing knowledge gaps is the fact that patients with poly-pathology are often excluded from clinical trials (31). In the words of Upshur, what is good for the disease may not be good for the patient (32).

Against this background, it is not surprising that the reality of complex chronic patients has played a decisive role in the development of another highly significant adaptation of the CCM: The Guided Care Model. Under this model, primary care nurses, in coordination with a medical team, take care of the evaluation, planning, care and follow-up of complex chronic patients identified by means of predictive modeling. Preliminary evidence from a cluster randomized controlled trial suggests that this approach leads to improvement in health outcomes, reduced costs, a lower burden on carers and the family, and greater levels of satisfaction among health professionals (33-36).

Stratification of risks and case management

Risk stratification means the classification of individuals into categories in accordance with their probability of suffering deterioration in their health.

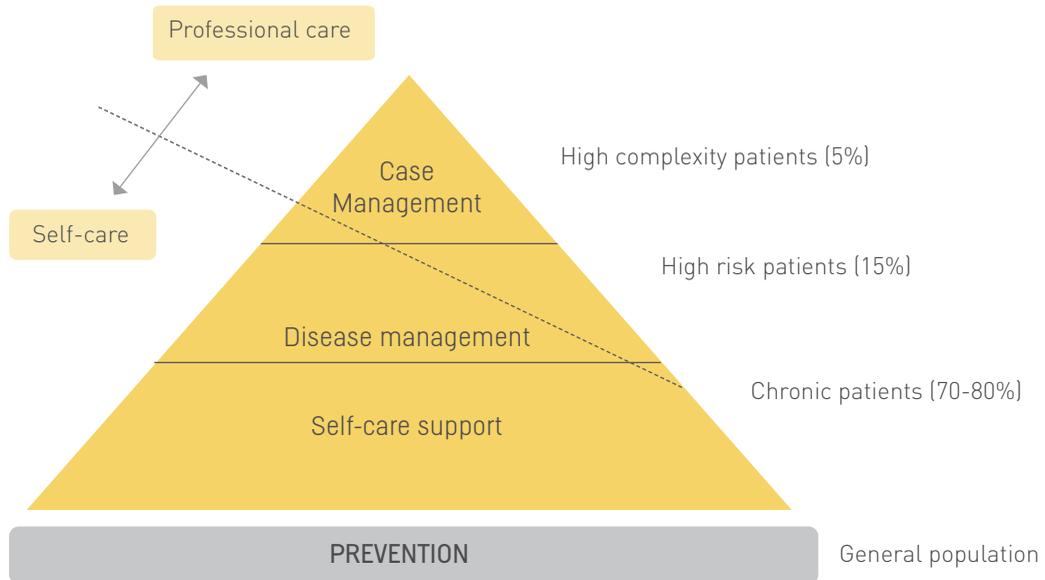
The most widely used approach to stratification is known as the Kaiser Pyramid (Figure 4), developed by Kaiser Permanente in the United States to categorize patients into three levels of intervention depending on their level of complexity. At the bottom of the pyramid, Kaiser places healthy members of the public for whom prevention and early diagnosis of disease are the priorities. At the second level, where patients have some form of chronic illness, the emphasis shifts to self-management, the appropriate administration of medication and health education. At the third level, patients identified as complex (3% to 5% of the total) are assigned care plans guided by case management efforts designed to reduce inappropriate use of specialist services and to avoid hospital admissions.

Some European public health systems, notably the NHS (National Health Service) in Britain, have tried applying the Kaiser model in their contexts (37-39).

The method used to identify patients with complex diseases varies from model to model. The NHS tried adapting the US Evercare model (see details below) but because of the unavailability of data had to identify patients using eligibility criteria (40). Others subsequently followed predictive modeling (41) using a wide range of methods such as Adjusted Clinical Groups-Predictive Modeling (ACGs-PM), Diagnostic Cost Groups (DCGs), Patients at Risk of Re-Hospitalization (PARR 1 and 2) and the Combined Predictive Model (CPM) (42).

Figure 4

Kaiser Permanente risk stratification pyramid



Regardless of the approach, the initial step is the collection and analysis of demographic, clinical or cost databases to establish, for a given individual or group of individuals, the risk of suffering a specific illness or an event associated with deterioration in their health (43).

The event most frequently measured is unscheduled hospital admission, although many others may be employed, such as emergency room visits, drug costs and loss of independence. Stratification can also be performed on the basis of the different prevalence among different populations of risk factors based on unhealthy lifestyles (44).

The risk stratification technique arose for economic reasons, as insurance companies started to use it to create different products or premiums according to the risk profile of their clients, while avoiding the introduction of models that reject individuals based on previous conditions. In national health systems, risk adjustment and stratification allows for the differential allocation of health services and activities (preventive, corrective or

compensatory) and resources, aiming to avoid critical system overload. In short, risk stratification models enable the identification and management of individuals who require the most intensive actions, such as elderly patients with multiple complex conditions. In these cases in particular, stratification seeks to avoid unscheduled hospital admissions (45), to optimize resource allocation (46), to promote patient self-management (47), to prioritize the intensity of interventions in all settings (48) and can even be used for the selection of participants in clinical trials (49).

Although the increasingly widespread application of electronic health records is facilitating risk stratification, the availability of precise information with low rates of data loss is still difficult to achieve in most settings. In many cases, resources must be invested in data transformation for analytical purposes. In others, the classification of illnesses is a common and major source of distortion. Misclassification, for instance, has been described in up to 30% of patients using the International Classification of Diseases (ICD) codes (50).

There are problems arising from the complex condition itself. Co-morbidity is generally assessed using scales that in some way add up the number of illnesses suffered by an individual, with weighting based on severity, such as the Charlson Index (51) (Chapter 3). Some groups have proposed the selection of complex patient groups by means of associations of specific illnesses (52) although others claim that specific disease combinations are of lesser relevance than the burden of co-morbidity (53).

Stratification by frailty or illness has also proved useful during natural disasters, such as Hurricane Katrina in New Orleans. Although evacuation strategies stratified by level of economic income were applied, the elderly or chronically ill within each social stratum had fewer options for evacuation than healthy people (54).

Stratification is also fueling the increasing interest in case management, a concept that has its origins in the care of non-institutionalized psychiatric cases in the USA during the 1950s. Case management is a complex intervention, generally led by nursing staff, which covers a wide range of interventions including patient identification, the evaluation of problems and needs, planning of care in accordance with such needs, coordination of services, and review, monitoring and adaptation of the care plan. Case management is usually promoted either as a key component or as a complement to other elements within multi-component approaches (55-57).

Evercare is the cornerstone of one of the most widespread care coordination programs in the United States, with more than 100,000 individuals currently signed up across 35 states (58). Its basic principles are:

- Individual whole-person approach to elderly care is essential, to promote the highest level of independence, well-being and quality of life, and to avoid adverse effects from medication (with the emphasis on poly-pharmacy).
- The principal provider is the primary care system. The best placed professional to implement the plan is a community-based nurse acting as clinical agent, partner, patient educator, coordinator and counselor. Only a third of work time is dedicated to direct patient care (59).
- Care is provided in the least invasive manner and context.
- Decisions are supported by data recorded using advanced technological platforms.

The first step in the model is identification of high-risk elderly patients, for whom an individual care plan is devised. Advanced primary nurses are then allocated a list of patients whom they regularly supervise. They are responsible for providing additional care, including admissions to nursing homes or hospitals.

Under the Evercare model, nurses direct and provide care, with the emphasis on psychosocial well-being. Participating physicians must have experience and skills in geriatrics, in particular in the care of frail individuals. Transfer of care is minimized, and the proportion of care received at nursing homes increased. Early detection and surveillance programs are applied, with teams acting as the patient's representatives, in an attempt to obtain the maximum benefit in care from their medical insurance. The family is involved in patient care, with intense and consistent communication among family, professional team and nursing staff.

An evaluation of the system has demonstrated reductions of 50% in hospital admissions rates, without an increase in mortality, with cost savings and high levels of satisfaction (60).

In light of this success in the USA, in 2003 the British Department of Health decided to pilot an implementation of the Evercare model at 9 Primary Care Trusts (61). A preliminary analysis identified a high-risk population including individuals with two or more hospital admissions over the past year. This group represented 3% of the population aged over 65, but accounted for 35% of unscheduled admissions for that age band. Surprisingly, many of these patients were not actively being dealt with by the

system: only 24% were registered as cases by the district nurses, and only one third were known to social services. Curiously, 75% of the highest-risk population lived in the community, and only 6% and 10% in residential homes and nursing homes respectively. The use of an adapted version of Evercare with a community focus in the NHS, and the differences between the healthcare contexts in the US and the United Kingdom, may have led to what seemed to be very different results. A formal evaluation through pilot experiments did not show a reduction in urgent hospital admissions, average hospital stays and mortality (62). The evaluation did, however, have many problems (63), and the seeming «failure» of the Evercare program in England may have been simply because there was no time to implement the program fully (it took several years in the US to achieve reduced hospital admissions) or because the means of selecting patients was inadequate. Despite the failures the NHS has persisted with case management of the frail elderly with complex chronic disease. This may be partly because qualitative evaluation by the same independent group who did the quantitative study showed that patients and carers liked the program very much, as did the nurses and doctors involved (64).

What do we need to know?

Although there is growing evidence of the effectiveness and efficiency of interventions related to chronic care management (7, 11, 14, 65-72) (Table 2), there is little specifically related to the impact of care models for the management of different combinations of complex diseases.

Some disappointing results from the application of the Evercare model in the British NHS, along with somewhat promising new evidence in support of case management of vulnerable elderly people (70, 74-76) underscore the need for further efforts to understand the role of care models for the management of multiple chronic diseases (77). Such efforts should focus on:

- The applicability and impact of different models in diverse contexts.
- The development of a consistent language for the different elements in the models.
- Standardization of interventions.
- Comparative evaluation of the benefits of multiple vs. isolated interventions.

- Implementation strategies to facilitate rapid and successful implementation and dissemination.
- Their economic impact and efficiency.

Table 2

Effective interventions in the management of chronic patients (produced by the authors) (7, 11, 14, 65-72)

KEY ELEMENTS OF THE ICCM MODEL
Integrated disease management models and programs (of the CCM type)
Disease management programs for specific conditions: diabetes, heart failure, etc.
Service coordination and integration initiatives
Strengthening of primary care
Support and promotion of self-management
Geriatric evaluation
Identification of groups at higher risk of hospitalization
Early discharge programs for specific illnesses
Expansion of nursing roles
Remote monitoring
Multidisciplinary interventions

What innovative strategies could fill the gaps?

Views on innovation in chronic disease management models vary between two extremes, from the most optimistic forecasts as to their impact (78) (reduction in mortality and resource utilization, with net savings to the system) to the more skeptical, questioning whether they are worthwhile (79).

As noted above, there is evidence supporting mostly the effectiveness and efficiency of individual interventions (80-87), but there is still a lack of standardization in almost all aspects of such interventions. Some prestigious organizations have proposed the use of a standard taxonomy (88), and there are projects aiming to enrich this with the emphasis on multiple conditions (89).

Cooperation, especially across institutional, national and cultural boundaries, is essential to avoid overlapping efforts, to encourage a public debate, and to promote effective policy change. New technologies could play an important role, not only to facilitate meetings and communication across long distances, but also to promote the design and implementation of multi-centric studies using standardized measurements.

Although the context for transformative efforts is highly favorable, bringing about large scale shifts in the health system to meet the challenges posed by complex chronic diseases will demand planning, change management and concerted efforts at all levels within the health system.

For any meaningful change to occur, policy makers, funders and health care managers would need to view the sector with new eyes and understand that the playing field now involves complex adaptive systems that have rendered traditional solutions irrelevant. Health professionals and patients cannot be considered any longer as «standardizable» and predictable components of a depersonalized system.

The complexity of the desired system change can be better illustrated by means of an example. Studies indicate that 76% of hospital readmissions are avoidable (90) within 30 days of discharge. This represents 13% of admissions to a modern-day hospital, a high proportion of which are complex chronic «frequent flyer» patients (Chapter 3).

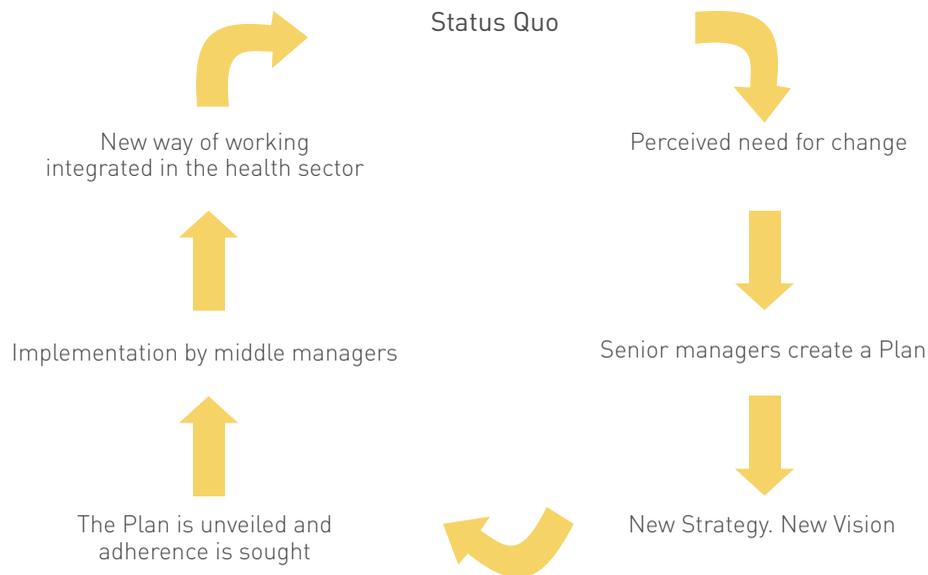
The evidence indicates that this situation could be rectified through a reduction in complication rates during hospital stays, improvement of communication in the hospital discharge process, closer monitoring and active participation of the patients at

home, and better communication and cooperation between hospital and primary care following discharge. These outcomes could be achieved by means of optimal continuity of care resulting from integrated care processes that guarantee that patients remain engaged and monitored following discharge, and that managers and professionals work seamlessly across the hospital-community divide (Chapter 6). Unfortunately, most systems around the world continue to operate under highly centralized policies and procedures that nurture a traditional acute care model in which hospitals rule over a fragmented ecosystem of services.

With the impending pandemic of chronic diseases, and with the new challenges created by complex cases, it is imperative to muster the levels of leadership and commitment to change, and to abandon the usual linear process of planned change that pervades most systems (Figure 5).

Figure 5

The linear process of planned change



Adapted from «Planned Change» (91).

Times have changed. This highly prevalent planning approach reflects an excessively simplistic vision of the way organizations work today. Although it is applied with the best of intentions in an attempt to reorganize the sector on the basis of hierarchy and linear top-down planning, it is outdated, as it reflects the conditions of an era of management derived from the industrial age, with central managers at an organization defining strategy, creating structures and systems to influence what have been called «organization men» (92).

It is a philosophy that expected a high degree of conformism from its human resources, and this has for some time not corresponded to the situation in the health sector, where health professionals and local administrators are increasingly alienated and disconnected from the central management and policy-making engines of the system.

Nowadays, change will only be possible through local leadership and enthusiastic participation of health professionals, administrators and the public within the network of care. This calls also for greater sophistication in the management/planning of the system to enable professionals and users to play a much more strategic role in the development and refinement of models that match the needs of people living with multiple chronic diseases. This is clearly a complex cultural change for which there is no magic wand.

As with any other complex system, progressive steps will be needed to re-build the system from the bottom up, while drawing on the intellectual capital of front line professionals, administrators, patients and their loved ones. In fact, it has been shown that the most substantial and sustained changes have occurred at those organizations which allow for bottom-up change instigated by frontline users, professionals and managers (93).

As suggested above, policy-makers must devote greater efforts to enabling those working in different parts of the organization (primary and hospital care in particular) to create new ways of working together and to generate communities of practice that spur organizational change. The idea is to promote entrepreneurship among professionals and local administrators rather than expecting them to implement the scripts designed by those «high up».

This more decentralized form of leadership does not mean sacrificing the benefits achieved over recent years through direct, centralized management. Nor does it mean a return to the past, to a system in which professionals are not accountable and do not

need to report back. In a decentralized system, central policy-makers and managers should act and be perceived as motivators, promoters of interrelationships at all levels and network facilitators. One of their main roles in a modern system should be the reinforcement of incentives to encourage local teams of health professionals, administrators and members of the public to experiment with improvements of their own device, facilitating the availability of resources, analyzing and comparing results and disseminating lessons learnt across other teams within the network.

Another key role for central policy makers and managers could be the creation of mechanisms to support management training and the promotion of local leadership. Local managers need to know, among other aspects, how to motivate teams, build networks, involve the community in change management, and harmonize local initiatives with the general strategies pursued by the organization at large. In the Basque Country (Spain), for example, an organization has been created to fulfill this role. This organization, known as O+Berri, has as one of its main functions the promotion of best practice communities throughout the organization. In this regard, the agency also promotes connectivity among different best practice communities, while assisting sector managers in analyzing trends to optimize their strategies for the dissemination of innovations and policies throughout the system.

The strength of this more decentralized form of leadership and administration lies in taking advantage of the intellectual capacity of the network and abandoning the false illusion that it is possible to devise one single operational model for an entire region or country. Within such a system, the differences that exist across organizations should be viewed as a strength, not as a weakness, with leaders at all levels relentlessly pursuing innovative ways to facilitate and enable improvements in contexts that are more receptive to such changes thanks to their collective effort and commitment.

In addition, we need greater investment and an active quest for new ideas to be incorporated within the models, with bolder forms of evaluation allowing for a sharper learning curve (the clinical trial model is perfect in isolating simple effects, but it is of less use in learning from complex experiences). The new forms should include participatory evaluation taking into consideration the perspectives and expectations of professionals and users. In complex contexts qualitative research techniques may clear the path more effectively than quantitative techniques, which will always be subject to bias in omitting significant aspects for which data are not available.

What is needed is a pioneering spirit in order to go beyond the existing models. Perhaps more radical change is needed (in the sense of dealing with the root) in cultural forms of dealing with the responsibility of individuals as to their health and illness. What is lacking is a clear commitment to the capacity of individuals to acquire knowledge, to change their conduct and allow them to choose freely.

Contributors

Rafael Bengoa, Francisco Martos and Roberto Nuño wrote the first draft of this chapter in Spanish and approved its English translation. Alejandro Jadad revised the English translation extensively and approved it before its release for external contributions through the OPIMEC platform in both languages. Sara Kreindler, Tracy Novack and Rafael Pinilla made important contributions, which Richard Smith incorporated into a revised version of the chapter, which was approved by the other contributors. Alejandro Jadad made the final revisions and approved the version that was included in the paper-based book.

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Abbreviations

AAL: Ambient Assisted Living

BMJ: British Medical Journal

CAM: Complementary And Alternative Medicine

CCD: Complex Chronic Disease

CCM: Chronic Care Model

CIRS: Chronic Illness Resources Survey

CMPs: Case Management Programs

CVD: Cardiovascular Disease

DMPs: Disease Management Programs

EASP: *Escuela Andaluza de Salud Pública*

EPP CIC: Expert Patients Programme Community Interest Company

GRIN: Genomics, Robotics, Informatics and Nanotechnologies

ICCC: Innovative Care for Chronic Conditions

ICD: International Classification of Diseases

ICED: Index of Coexisting Disease

IDS: Individual Disease Severity

MCCs: Multiple Chronic Conditions

MD team: Medical Doctor

MeSH: Medicines Medical Subject Headings

MI: Motivational interviewing

MPOWER: Monitor (tobacco use and prevention policies), Protect (people from tobacco smoke), Offer (help to quit tobacco use), Warn (about the dangers of tobacco), Enforce (bans on tobacco advertising, promotion and sponsorship), Raise (taxes on tobacco)

NHIS: National Health Interview Survey

NHS: National Health Service

OECD: Organization for Economic Co-operation and Development

OPIMEC: *Observatorio de Prácticas Innovadoras en el Manejo de Enfermedades Crónicas Complejas*

PACE: Program of All-inclusive Care

QALY: Quality-Adjusted Life Year

QRISK: Cardiovascular disease risk score

RE-AIM: Reach, Effectiveness, Adoption, Implementation and Maintenance

SNOMED CT: Systematized Nomenclature of Medicine-Clinical Terms

SSPA: *Sistema Sanitario Público de Andalucía*

TCAM: Traditional Complementary And Alternative Medicine

TPE: Therapeutic patient education

VHA: Veterans Health Administration

WHO: World Health Organization

Figures and Tables

Chapter 1		Chapter 4			
Figure 1.	Search strategy	20	Figure 1.	The Chronic Care Model	91
Figure 2.	Research topics in the management of patients with complex chronic care needs identified at the SOTA conference sponsored by the VHA in 2006	23	Figure 2.	The Expanded Chronic Care Model	91
Figure 3.	Interactive table of contents with a section simple	29	Figure 3.	WHO, Innovative Care for Chronic Conditions Framework	93
Chapter 2		Chapter 8			
Figure 1.	Baseline Functional Impairment (measured on the Barthel scale) at Admission and Discharge of General and Pluripathological Patient Cohorts	44	Figure 4.	Kaiser Permanente risk stratification pyramid	97
Table 1.	Criteria which define the Pluripathological Patient	41	Figure 5.	The linear process of planned change	103
Table 2.	Modified Charlson Index	47	Table 1.	Key elements of the ICC model	92
Table 3.	Cumulative Illness Rating Store	48	Table 2.	Effective interventions in the management of chronic patients	101
Table 4.	Kaplan-Feinstein Comorbidity Index	50	Chapter 9		
Chapter 3		Chapter 8			
Figure 1.	Effectiveness of Various Forms of Nicotine Replacement Therapy in Helping People to Stop Smoking	63	Table 1.	CAM Treatments Based on Sound Evidence	195
Figure 2.	Overlap among Women and Men who will Experience a Cardiovascular Event in the next 10 Years and who are Predicted to Do so by the QRISK and Framingham Risk Assessments	70	Chapter 9		
Table 1.	A Systematic Review of Interventions Designed to Improve the Diet and Promote Physical Activity	66	Figure 1.	Percent of medicare spending per person by number of Chronic Conditions	214
Table 2.	Requirements for an Effective Screening Programme	74	Figure 2.	Unnecessary hospital admissions related to the number of conditions coexisting in a person	215
Table 3.	UK Criteria for Appraising the Viability, Effectiveness and Appropriateness of a Screening Programme	75	Figure 3.	A small percentage of patients account for many hospital bed days	215
Table 4.	Systematic Population Screening Programmes which have not been Recommended in the UK	78	Figure 4.	Distribution of Medicare Cover and Expenditure in Different Sectors of the Population	216
			Figure 5.	Estimated 2008 US Healthcare Cost per person by extent of risk factors	218
			Table 1.	Cost per Group of Countries per Quality-adjusted Life-year of Cholesterol and Hypertension Level Control Measures	219

Index

- Assessment tools 45
- Associated factors 22
- Bottom up 104
- CAM Treatments 195
- Cardiovascular Event 70
- Case management 96
- Category 41
- CCM 90, 95
- Challenges 241, 243
- Charlson Index 98
- Children 22
- Chronic care management 100
- Chronic Care Model 91
- Chronic diseases 18, 19, 45, 90
- Chronic patients 101
- CIRS Scale 47
- Collaborative effort 24, 243
- Community 68, 200
- Community self-management 129
- Comorbidity 39
- Comorbidity 39
- Complex adaptive systems 102
- Complex chronic care needs 23
- Complex chronic cases 95
- Complex chronic disease 45
- Confluent morbidity 45
- Contributor, contributorship 29
- Cooperation 102
- Customization 175
- Death 166, 168, 169
- Demedicalization 199
- Dependence 217
- Developing countries 22
- Diet 65
- Disease burden 45
- Disease risk factors 217
- Dying phase 168
- Economic implications 198, 211, 219
- End of life 164, 167
- Entrepreneurship 104
- Environment 67
- EPP CIC 130
- Evercare model 99
- Expanded Chronic Care Model 90
- Flinders Program 124
- Functional deterioration 44
- G factor 230
- Genomics 227
- Guided Care Model 96
- Guided Mastery 126
- Health care professionals 121, 125
- Health Promotion 57
- Healthcare costs 217, 218
- Hospital 215
- I factor 232
- ICCC 92
- ICCC model 92, 93, 101
- ICD 98
- ICED 48
- Illness rating store 48
- Individuals 69
- Informatics 227
- Innovative strategies 51, 82, 102, 129, 149, 175, 201, 220, 234
- Institutional services 141
- Institutions 166
- Instruments 50
- Integrated care processes 103
- Integrated management processes 141
- Integration 129
- Integrative medicine 189, 198, 200
- Kaiser model 96
- Kaiser Permanente risk stratification pyramid 97
- Kaplan-Feinstein Comorbidity Index 50
- Kaplan-Feinstein Index 49
- Leadership 104, 105
- Levels, prevention 60
- Lifestyles 217
- Managed care 145
- Management models 87, 90
- Management of patients 23
- Mass media 67
- Medicare 214, 216
- Metrics 22
- Mortality 18
- Motivational Interviewing 122
- Multiple 19

Multivariate 22
 N factor 233
 Nanotechnologies 227
 Nicotine Replacement Therapy 63
 O+Berri 105
 Older adults 68
 OPIMEC 25, 51, 149, 245
 Organization men 104
 Palliative care 161, 164, 171
 Patient empowerment 128
 Palliative treatment 172
 Pathology 47
 Patient education 115, 119
 Patient empowerment 128
 Physical Activity 65
 Pluripathological Patient 41
 Pluripathology 40
 Policy 67
 Political implications 220
 Polypathology 17, 19, 21, 22, 23, 40, 241
 Polypill 71
 Populations 69
 Prevalence 21
 Preventable causes 61
 Prevention 57, 59, 60
 Primary care 68, 141, 148
 Primary Prevention 61, 69, 80
 Primordial Prevention 61, 80
 Process re-engineering 146
 Professional roles 147
 RE-AIM framework 126
 Rfactor 231
 Reimbursement model 174
 Religious settings 68
 Research topics 23
 Restorative care 172
 Risks 96
 Robotics 227
 Role 105
 School settings 67
 Screening 73
 Screening Programme 74, 75
 Search strategy 20
 Secondary Prevention 73, 81
 Self-management 118
 Self-management education 119
 Self-management evaluation 127
 Self-management support 115, 121, 125
 Social Determinants 61
 Socioeconomic implications 198, 211, 220
 Sound Evidence 195
 Supportive care 161, 165, 171
 System of care 173
 Taxonomy 39, 51, 102
 TCAM interventions 195
 Technology 178
 Terminal trajectories 168
 The 5As 121
 The Charlson Index 46
 Titthonus 18
 Tobacco 62, 63
 Toolkit 51
 Tools 50
 Unmet needs 164
 Workplace 67

When people live with multiple chronic diseases: a collaborative approach to an emerging global challenge

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